



Nicola Pasini
Ismu Foundation
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***Solidarity and the Impact of Market
Thinking on Italian Culture. The Case
Study of NHS***

Section I: Theoretical Framework

- Solidarity: relationship between individual/person and society
- Solidarity/social citizenship/models of welfare in a liberal theory of citizenship
- Solidarity for all or for whom? Different concepts: universalistic and (vs.) selective solidarity
- Social private/social communitarian/voluntary actions/third sector/ family networks and social cooperation

Section I: Theoretical Framework

- Multicultural and multiethnic societies: problems of pluralism, life styles, conception of the good: which rights of citizenship (Marshall approach)?
- Scarse resources and overload: problem of choice. Which rights? Old and new rights
- Liberal-democratic vs. social-democratic traditions in the last two centuries
- Third way (new mix between democracy and market)

Section I: Theoretical Framework

- What means solidarity with: poor class, middle class, upper (high) class?
- Welfare state and welfare society: distribution of what? Primary needs, post-material needs, other needs?
- Welfare system less redistributive, but also burden of the welfare institution is very high, while output is decreasing
- Is there any way out of this impasse?

Section I: Theoretical Framework

- In western countries, we speak of “selective solidarity”
- Redefining the social rights (in an evolutive society and expanded sense: second order social rights)
- More participation by the users (individual choice) and less impersonality of the social good
- Targeting: more selective approach in the provision of social services

Section II: Solidarity in the Italian Welfare System

- Republic Constitution: solidarity model in different traditions: charity vs. solidarity
- Public solidarity vs. private social solidarity
- Voluntary and free initiatives vs. State intervention and its institution
- Reciprocity and horizontal subsidiary : new space for the third sector?
- Universalistic Welfare state vs. particularistic-patronage system

Section II: Solidarity in the Italian Welfare System

- Number of tension and dilemmas concerning the Italian Welfare State (historical perspective: since II World War)
- **Four cleavages:**
 - I. Principles vs. Practice;
 - II. Public vs. Private;
 - III. North vs. South
 - IV. Universality vs. Selectivity
 - V. And the ideology??

Section III: Market thinking on INHS

Some INHS questions

- 1. The recent history of INHS
- 2. The impact of the market on health care outcome (INHS Principles)
- 3. The impact of market thinking on the Italian culture and public opinion
- 4. The impact of the market on health care costs
- 5. The impact of the market on the equilibrium between the public and the private sector

*The recent history of INHS:
main steps*

- 1978: institution of the INHS
- 1992-93: reforms of the INHS; introduction of a more competitive system (*quasi*-market), DRG
- 1999-2002-2011: fiscal federalism and decentralization (growing of the role of the Regions); introduction of ELHC

Section III: Market thinking on INHS

The INHS Principles (not market-oriented)

- Human dignity
- Protection
- Need
- Solidarity
- Effectiveness and appropriateness of intervention
- Cost-effectiveness
- Equity

Section III: Market thinking on INHS

Market thinking and Italian culture

- More than 95% of the private sector is under contract with INHS
- People like “Freedom of Choice”
- People (i.e. *middle class*) prefer choosing the private sector without paying for
- People think that the private sector solve the bureaucratisation of INHS
- More attention for private Hospital caring (quick treatment, no waiting list, more kindness, comfortable surroundings)

Section III: Market thinking on INHS

Market thinking and Italian culture: class orientation

- *Upper class*: exit strategy
- *Middle class*: exit strategy and “Freedom of Choice”
- *Under class*: “Freedom of Choice” and voice strategy

Section III: Market thinking on INHS

Market thinking and Italian culture: Public Opinion verdict on INHS

- W.H.O. Survey (2000) : the INHS Global Performance 2nd only to France

BUT

- 64% Italian People think that INHS offers a bad satisfactory service. ...

Why?

A LOT OF PEOPLE WOULD LIKE TO
OPT OUT OF THE INHS AND ENTER A
PRIVATE SERVICE

Section III: Market thinking on INHS

- ITANES (Italian National Electoral Studies):
*Market thinking and Italian culture:
the verdict of the electorate*
2001-2006: most part is for public health sector
- 2001: 40% totally against any private health policy
- 2006: 60% totally against any private health policy
- 2001: electorate agree with private health: center-left coalition (18%) vs. center-right coalition (42%)
- 2006: electorate agree with private health: center-left coalition (8%) vs. center-right

Section III: Market thinking on INHS

Tab. 1. Electorate Agree with Private Management of Health Policy (percentage on overall electorate)

	Center-left coalition	Center-right coalition	Differences
Survey 2001	18	42	24
Survey 2006	8	30	22

ITANES 2001 and 2006. From ITANES (2006)

Tab. 4. Health Care should be in private hands for Self-placement (Centre-left; Centre; Centre-right)

	Self-placement			Total
	Centre-left	Centre	Centre-right	
"Don't agree"	781 83,3%	466 66,7%	502 56,1%	1749 69,1%
"Agree"	157 16,7%	233 33,3%	393 43,9%	783 30,9%
Total	938 100%	699 100%	895 100%	2532 100%

ITANES 2001

Section III: Market thinking on INHS

Health care costs

- W.H.O. Report (2000) :

Public Health Exp. on Total Exp. 57,1%

Private Health Exp. on Total Exp. 42,9%

⇒ *(but under contract with INHS)*

*The equilibrium between the Private
and the Public sector*

Health care in Italy is not market-oriented
even if

the private purchase of service in recent
years has been a major cause of the
Private Health expenditure's continuous
growth,

although

not in a free market